

Bill No. XXXII of 2020

THE NATIONAL COMMISSION FOR ALLIED AND HEALTHCARE
PROFESSIONS BILL, 2020

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Bill No. XXXII of 2020

THE NATIONAL COMMISSION FOR ALLIED AND HEALTHCARE
PROFESSIONS BILL, 2020

A

BILL

to provide for regulation and maintenance of standards of education and services by allied and healthcare professionals, assessment of institutions, maintenance of a Central Register and State Register and creation of a system to improve access, research and development and adoption of latest scientific advancement and for matters connected therewith or incidental thereto.

BE it enacted by Parliament in the Seventy-first Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

- 5 **1.** (1) This Act may be called the National Commission for Allied and Healthcare Professions Act, 2020. Short title and commencement.

(2) It shall come into force on such date as the Central Government may, by notification, appoint; and different dates may be appointed for different provisions of this Act and any reference in any provision to the commencement of this Act shall be construed as a reference to the coming into force of that provision.

Definitions.

2. In this Act, unless the context otherwise requires,— 5

(a) "Advisory Council" means the National Allied and Healthcare Advisory Council constituted under sub-section (1) of section 12;

(b) "allied and healthcare institution" means an educational or research institution which grants diploma or undergraduate, postgraduate or doctoral degree or any other post degree certification in any allied and healthcare professional under this Act; 10

(c) "allied and healthcare professional" means any allied health professional or healthcare professional under this Act;

(d) "allied health professional" includes an associate, technician or technologist who is trained to perform any technical and practical task to support diagnosis and treatment of illness, disease, injury or impairment, and to support implementation of any healthcare treatment and referral plan recommended by a medical, nursing or any other healthcare professional, and who has obtained any qualification of diploma or degree under this Act, the duration of which shall not be less than two thousand hours spread over a period of two years to four years divided into specific semesters; 15

(e) "allied and healthcare qualification" means a recognised diploma or degree possessed by an allied and healthcare professional through regular learning mode under this Act or any additional recognised course obtained thereafter; 20

(f) "Autonomous Board" means the Autonomous Board constituted under sub-section (1) of section 29;

(g) "Central Register" means the Central Allied and Healthcare Professionals' Register maintained by the Commission under section 13; 25

(h) "Chairperson" means the Chairperson of the Commission appointed under clause (a) of sub-section (3) of section 3;

(i) "Commission" means the National Commission for Allied and Healthcare Profession constituted under sub-section (1) of section 3; 30

(j) "healthcare professional" includes a scientist, therapist or other professional who studies, advises, researches, supervises or provides preventive, curative, rehabilitative, therapeutic or promotional health services and who has obtained any qualification of degree under this Act, the duration of which shall not be less than three thousand six hundred hours spread over a period of three years to six years divided into specific semesters; 35

(k) "Interim Commission" means the Interim Commission constituted under sub-section (1) of section 20;

(l) "Member" means a Member of the Commission or, as the case may be, the State Council, including the Chairperson, Vice-Chairperson and Part-time Member; 40

(m) "notification" means a notification published in the Official Gazette and the expression "notified" shall be construed accordingly;

(n) "Part-time Member" means the Part-time Member of the Commission nominated by the State Government under sub-clauses (i) and (ii) of clause (d), and nominated by the Central Government under sub-clause (iii) of clause (d) of section 3; 45

(o) "prescribed" means prescribed by rules made under this Act;

(p) "Professional Council" means the Allied and Healthcare Professional Council constituted under sub-section (1) of section 10;

(q) "recognised categories" means any category of the allied and healthcare professionals specified in the Schedule;

(r) "regulations" means the regulations made by the Commission;

(s) "Schedule" means the Schedule annexed to this Act;

5 (t) "State Council" means a State Allied and Healthcare Council constituted under sub-section (1) of section 22;

(u) "State Government" includes Union territory Administration;

(v) "State Register" means the State Allied and Healthcare Professionals' Register maintained under section 32;

10 (w) "Task shifting" means the process whereby specific tasks are moved, where appropriate to related allied and healthcare professionals specialised in those tasks, by reorganising the health workforce efficiently for improved healthcare;

3 of 1956. 15 (x) "University" means a University defined under clause (f) of section 2 of the University Grants Commission Act, 1956 and includes an institution declared to be a deemed University under section 3 of that Act;

(y) "Vice-Chairperson" means the Vice-Chairperson of the Commission appointed under clause (b) of sub-section (3) of section 3.

CHAPTER II

NATIONAL COMMISSION FOR ALLIED AND HEALTHCARE PROFESSION

20 **3.** (1) With effect from such date as the Central Government may, by notification, appoint in this behalf, there shall be constituted a Commission to be called the National Commission for Allied and Healthcare Profession for exercising such powers and discharging such duties as may be laid down under this Act. Constitution and composition of Commission.

25 (2) The Commission shall be a body corporate by the name aforesaid, having perpetual succession and a common seal, with power to acquire, hold and dispose of property, both movable and immovable, and to contract and shall by the same name sue or be sued.

(3) The Commission shall consist of the following, namely:—

30 (a) a person having an outstanding ability, proven administrative capacity and integrity and possessing a postgraduate degree in any profession of recognised category of allied and healthcare sciences from any University with experience of not less than twenty-five years in the field of allied and healthcare sciences, out of which at least ten years shall be as a leader in the area of allied education to be appointed by the Central Government—Chairperson;

35 (b) a person having an outstanding ability, proven administrative capacity and integrity, possessing a postgraduate degree in any profession of recognised category of allied and healthcare sciences from any University with experience of not less than twenty years in the field of allied and healthcare sciences, out of which at least ten years shall be as a leader in the area of allied and healthcare education—Vice-Chairperson;

40 (c) The following persons shall be the *ex officio* Members of the Commission, namely:—

(i) Joint Secretary to the Government of India in the Department of Legal Affairs, Ministry of Law and Justice—*ex officio* Member;

45 (ii) Joint Secretary to the Government of India in the Department of Health and Family Welfare, Ministry of Health—*ex officio* Member;

(iii) Joint Secretary to the Government of India in the Ministry of Human Resources and Development—*ex officio* Member;

(iv) Joint Secretary to the Government of India in the Department of Empowerment of Persons with Disabilities, Ministry of Social Justice and Empowerment—*ex officio* Member;

(v) Joint Secretary to the Government of India in the Ministry of Skill Development and Entrepreneurship—*ex officio* Member; 5

(vi) one person representing the Directorate General of Health Services not below the rank of Deputy Director General—*ex officio* Member;

(vii) one person representing the Indian Council of Medical Research not below the rank of Deputy Director General—*ex officio* Member;

(viii) one person representing out of the following, on biennial rotation basis, not below the rank of Deputy Secretary to the Government of India, *ex officio* Member— 10

(a) Atomic Energy Regulatory Board;

(b) National Medical Commission; and

(c) Rehabilitation Council of India; 15

(ix) three persons not below the rank of Deputy Director or Medical Superintendent representing the following, on biennial rotation basis, to be nominated by the Central Government—*ex officio* Member,—

(a) All India Institute of Medical Sciences, New Delhi;

(b) All India Institute of Physical Medicine and Rehabilitation, Mumbai; 20

(c) Jawaharlal Institute of Postgraduate Medical Education and Research, Puducherry;

(d) North Eastern Indira Gandhi Regional Institute of Health and Medical Sciences, Shillong; 25

(e) Pt. Deendayal Upadhyaya National Institute for Persons with Physical Disabilities, Delhi;

(f) National Institute of Mental Health and Neuro-Sciences, Bengaluru;

(g) National Institute of Nutrition, Hyderabad; 30

(h) National Institute of Rehabilitation Training and Research, Cuttack;

(i) National Institute of Orthopedically Handicapped, Kolkata;

(j) All India Institute of Speech and Hearing, Mysore, Karnataka;

(k) Sree Chitra Tirunal Institute for Medical Sciences and Technology, Thiruvananthapuram, Kerala; and 35

(l) Tata Memorial Hospital, Mumbai.

(d) The following persons shall be the Part-time Members of the Commission, namely:—

(i) two persons from each of the six zones representing the State Councils on biennial rotation in the alphabetical order as per the zonal distribution having such qualifications and experience as may be prescribed by the Central Government to be nominated by the concerned State Government; 40

(ii) The President of the Professional Council and one person representing each of the Professional Councils to be selected in such a manner as may be 45

prescribed by the Central Government on biennial rotation of professions by a committee comprising of Chairperson, Vice-Chairperson and the *ex officio* Member under clause (b); and

5 (iii) two persons, representing charitable institutions engaged in education or services in connection with any recognised category, having such qualifications and experience as may be prescribed by the Central Government, to be nominated by the Central Government.

10 4. (1) The Chairperson, Vice-Chairperson of the Commission and the Part-time Member nominated under sub-clauses (i), (ii) and (iii) of clause (d) of sub-section (3) of section 3 shall hold office for a term not exceeding two years from the date on which they enter upon their office and shall be eligible for re-nomination for a maximum period of two terms.

Term of office and conditions of service of Members.

(2) The salaries and allowances payable to, and other conditions of service of, the Chairperson and Vice-Chairperson of the Commission shall be such as may be prescribed by the Central Government.

15 (3) The Part-time Member nominated under sub-clauses (i), (ii) and (iii) of clause (d) of sub-section (3) of section 3 shall receive such travelling and other allowances as may be prescribed by the Central Government.

20 5. (1) Notwithstanding anything contained in sub-section (1) of section 4, the Chairperson, Vice-Chairperson of the Commission and the Part-time Member nominated under sub-clauses (i), (ii) and (iii) of clause (d) of sub-section (3) of section 3 may—

Resignation and removal of Members.

(i) relinquish his office by giving in writing to the Central Government notice of not less than three months; or

(ii) be removed from his office if he —

(a) has been adjudged insolvent; or

25 (b) has been convicted of an offence which, in the opinion of the Central Government, involves moral turpitude; or

(c) has become physically or mentally incapable of acting as a member; or

(d) has acquired such financial or other interest as is likely to affect prejudicially his functions as a Part-time Member; or

30 (e) has so abused his position as to render his continuance in office prejudicial to the public interest.

(2) No Part-time Member shall be removed from his office under clause (d) or clause (e) of sub-section (1) unless he has been given a reasonable opportunity of being heard in the matter.

35 6. (1) The *ex officio* Member under clauses (i) to (ix) of sub-section (3) of section 3, shall cease to be a Member of the Commission on his cessation to the service by virtue of which he was appointed as a Member of the Commission.

Cessation of membership and filling up of casual vacancy of Member.

40 (2) A Member nominated under sub-clause (i) of clause (d) of sub-section (3) of section 3, shall cease to be Member of the Commission on removal of his name from the register of the State Council.

(3) The Chairperson, Vice-Chairperson or any other Member appointed under any casual vacancy in the Commission under sub-section (3) of section 3 shall hold office only for the remainder of the term of the Member in whose place he has been appointed.

45 7. (1) The Commission shall meet at least once in every quarter at such time and place as may be decided by the Chairperson, and shall observe such rules of procedure in regard to the transaction of business at its meetings in the manner as may be prescribed by the Central Government.

Meetings of Commission.

(2) The Chairperson shall preside over the meeting of the Commission and if, for any reason, he is unable to attend the meeting of the Commission, the Vice-Chairperson shall preside over the meeting.

(3) One-half of the total number of Members of the Commission including the Chairperson or Vice-Chairperson shall constitute the quorum and all decisions of the Commission shall be taken by a majority of the Members, present and voting; and in the event of equality of votes, the Chairperson or in his absence, the Vice-Chairperson shall have a second or casting vote. 5

Vacancies, etc.,
not to
invalidate
proceedings of
Commission.

8. No act or proceeding of the Commission shall be invalidated merely by reason of —

(a) any vacancy in, or any defect in the constitution of, the Commission; or 10

(b) any defect in the appointment of a person acting as a Member of the Commission; or

(c) any irregularity in the procedure of the Commission not affecting the merits of the case.

Officers and
other
employees of
Commission.

9. (1) Subject to such rules made by the Central Government in this behalf, the Central Government shall provide a Secretariat to the Commission which shall consist of a Secretary and other officers as it may think necessary for the efficient performance of its functions under this Act. 15

(2) The salaries and allowances payable to, and other conditions of service of, the Secretary and other officers of the Commission shall be such as may be prescribed by the Central Government. 20

(3) The Secretariat of the Commission shall also provide Secretarial assistance to the Professional Council and the Advisory Council.

Professional
Councils.

10. (1) The Commission shall, by notification, constitute Professional Council for every recognised category and shall consist of a president and members, not less than four and not exceeding twenty-four, representing each profession in the recognised category having such qualifications and experiences as may be prescribed by the Central Government: 25

Provided that where there is more than one profession represented in a Professional Council, the president shall rotate biennially amongst the professions in the recognised category. 30

(2) Where there is no person from a particular recognised profession represented in the Commission, if the Commission is of opinion that the decision taken by it affects that profession, it may, before taking any decision, give an opportunity of being heard to that profession through the related Professional Council.

(3) The president and the member of the Professional Council shall be a registered professional of the respective category. 35

Functions of
Commission.

11. (1) It shall be the duty of the Commission to take all such steps as it may think fit for ensuring coordinated and integrated development of education and maintenance of the standards of delivery of services under this Act and for the purposes of performing its functions, the Commission may— 40

(a) frame policies and standards for the governance of allied and healthcare related education and professional services;

(b) regulate the professional conduct, code of ethics and etiquette to be observed by the allied and healthcare professionals by or under this Act;

(c) create and maintain an up-to-date online and live Central Register with details of academic qualifications institutions, training, skill and competencies of allied and healthcare professionals related to their profession as specified in the Schedule; 45

(d) provide scope of practice of each profession keeping in view, *inter alia*, need for task shifting;

5 (e) provide basic standards of education, courses, curricula, physical and instructional facilities, staff pattern, staff qualifications, quality instructions, assessment, examination, training, research, continuing professional education, maximum tuition fee payable in respect of various categories, proportionate distribution of seats and promote innovations in categories in the manner as may be specified by the regulations;

10 (f) provide the allied and healthcare qualifications to be obtained by allied and healthcare professionals, including the name of the course, entry criteria, duration and such other particulars as may be specified by the regulations;

(g) provide for uniform entry examination with common counselling for admission into the allied and healthcare institutions at the diploma, undergraduate, postgraduate and doctoral level in the manner as may be specified by the regulations;

15 (h) provide for exit or licensing examinations for allied and healthcare professionals for professional practice or entrance into postgraduate or doctoral level and National Teachers Eligibility Test for academicians in the manner as may be specified by the regulations;

20 (i) provide strategic framework for rational deployment of skilled manpower, performance management systems, task shifting and associated career development pathways for allied and healthcare professionals;

(j) provide minimum standards framework for machineries, materials and services;

(k) take such measures, as may be necessary, to ensure compliance of the guidelines for their effective functioning by the State Councils under this Act in the manner as may be specified by the regulations;

25 (l) constitute committees or engage independent experts for technical advice related to any of the professions as listed in the Schedule for the efficient discharge of the functions of the Commission;

30 of 2019. 30 (m) hold an Annual Meeting of the Commission with the National Medical Commission constituted under section 3 of the National Medical Commission Act, 2019 and the Central Council constituted under section 3 of the Homoeopathy Central Council Act, 1973;

(n) perform such other functions as may be entrusted to it by the Central Government or as may be necessary to carry out the provisions of this Act.

35 (2) The Commission may delegate such of its functions to the Professional Council as it think necessary.

12. (1) The Central Government shall constitute an Advisory Council to be known as National Allied and Healthcare Advisory Council to advise the Commission on the issues relating to allied and healthcare professionals.

National Allied and Healthcare Advisory Council.

(2) The Advisory Council shall consist of the following persons, namely:—

40 (i) Chairperson of the Commission—Chairperson;

(ii) all Members of the Commission—*ex officio* member;

(iii) Principal Secretary dealing with medical education or his nominee from each State—member;

(iv) Chairperson of the State Council—member; and

45 (v) Principal Secretary dealing with medical education or his nominee representing each Union territory—member.

(3) The Advisory Council shall meet once in a year at Delhi as may be decided by the Chairperson of the Advisory Council.

Central Allied
and
Healthcare
Professionals'
Register.

13. (1) The Commission shall maintain online and live Register of persons in separate parts in each of the recognised categories to be known as the Central Allied and Healthcare Professionals' Register which shall contain information including the name of persons and qualifications relating to any of their respective recognised categories in the manner as may be specified by the regulations. 5

(2) For the purposes of sub-section (1), the Commission may adopt standardised format for populating and maintaining the Central Register in the manner as may be specified by the regulations. 10

(3) The Central Register shall be deemed to be a public document within the meaning of the Indian Evidence Act, 1872 and may be proved by a certified copy provided by the Commission. 1 of 1872.

Privileges for
enrolment on
Central
Register.

14. Subject to the conditions and restrictions laid down in this Act regarding practice by person possessing certain recognised allied and healthcare qualifications, every person whose name is for the time being borne on the Central Register shall be entitled according to his qualifications to provide any service within the defined scope of practice as an allied and healthcare professional under this Act and to receive in respect of such service, any expenses, charges or any fees to which he may be entitled. 15

Rights of
persons who
are enrolled on
Central
Register.

15. No person, other than a registered allied and healthcare professional, shall— 20

(a) hold office as an allied and healthcare professional (by whatever name called) in Government or in any institution maintained by a local or other authority;

(b) provide service in any of the recognised categories in any State; and

(c) be entitled to sign or authenticate any certificate required by any law for the time being in force to be signed or authenticated by a duly qualified allied and healthcare professional. 25

Registration in
Central
Register.

16. The Commission may, on receipt of the report of registration of a person in a State Register or on an application in such form and in such manner as may be prescribed by the Central Government, enter his name in the Central Register.

Issue of
certificate of
registration.

17. (1) Any person whose name has been entered in the Central Register shall, on an application made by the person in this behalf in such form and in such manner and on payment of such fees as may be prescribed by the Central Government, be entitled to get a certificate of registration. 30

(2) On receipt of an application under sub-section (1), the Commission shall grant to the applicant a certificate of registration in such form as may be prescribed by the Central Government. 35

(3) Where it is shown to the satisfaction of the Commission that a certificate of registration has been lost or destroyed, the commission may, on payment of such fees, issue a duplicate certificate in such form as may be prescribed by the Central Government.

Registration
of additional
qualifications.

18. (1) If any person whose name is entered in the Central Register obtains any other recognised qualification in addition to any allied and healthcare qualification, he shall, on an application made in this behalf in such form and in such manner and on payment of such fees as may be prescribed by the Central Government, be entitled to have an entry stating such degree or diploma or such other qualifications made against his name in such register in addition to any entry previously made. 45

(2) The entries in respect of any such person in a State Register shall be altered in accordance with the alterations made in the Central Register.

19. If the name of any person enrolled on a State Register is removed therefrom in pursuance of any power conferred under this Act, the Commission shall direct the removal of the name of such person from the Central Register in such manner as may be specified by the regulations:

Removal of name from Central Register.

5 Provided that on the removal of his name from the Central Register or State Register, as the case may be, such certificate shall cease to be valid.

20. (1) The Central Government shall, as soon as may be but within sixty days from the date on which this Act receives the assent of the President, constitute an Interim Commission, for three years or until a regular Commission is constituted under section 3, whichever is earlier.

Interim Commission.

(2) The Interim Commission constituted under sub-section (1) shall consist of the following, namely:—

(a) Additional Secretary to the Government of India in the Department of Health and Family Welfare, Ministry of Health—Chairperson;

15 (b) Joint Secretary to the Government of India in the Department of Health and Family Welfare, Ministry of Health—member;

(c) Joint Secretary to the Government of India in the Department of Legal Affairs, Ministry of Law and Justice—member;

20 (d) Joint Secretary to the Government of India in the Ministry of Human Resource Development—member;

(e) Joint Secretary to the Government of India in the Ministry of Social Justice and Empowerment—member;

(f) Joint Secretary to the Government of India in the Ministry of Skill Development and Entrepreneurship—member;

25 (g) One representative of the Directorate General of Health Services not below the rank of Deputy Director General—member;

30 of 2019. (h) One representative of the National Medical Commission constituted under section 3 of the National Medical Commission Act, 2019 not below the rank of Deputy Secretary to the Government of India—member;

30 (i) One representative of the Rehabilitation Council of India not below the rank of Deputy Secretary to the Government of India—member;

(j) One representative of the Atomic Energy Regulatory Board not below the rank of Deputy Secretary to the Government of India—member;

35 (k) two persons representing each of the recognised categories having such qualifications and experiences as may be prescribed by the Central Government—member;

Provided that the Interim Commission may engage experts from unrepresented professions specified in the Schedule as necessary.

(3) The Interim Commission shall discharge the functions assigned to the Commission under this Act and shall follow its own procedures in discharging its duties.

(4) The Central Government shall appoint a Secretary to the Interim Commission.

21. (1) The Central Government shall, on the recommendation of a Search-cum-Selection Committee, appoint the Chairperson, Vice-Chairperson and the Secretary of the Commission.

Search-cum-Selection Committee.

(2) The Search-cum-Selection Committee shall consist of the following persons, namely:—

(a) the Secretary, Ministry of Health and Family Welfare—Chairperson;

(b) the Secretary or his nominee, not below the rank of Additional Secretary of Department of Higher Education, Ministry of Human Resources Development— member;

(c) four experts, possessing outstanding qualifications and experience of not less than twenty-five years in the field of allied and healthcare education, public health education and health research to be nominated by the Central Government—members;

(d) one person, possessing outstanding qualifications and experience of not less than twenty-five years in the field of management or law or economics or science and technology to be nominated by the Central Government—member; and 5

(e) Additional Secretary to the Government of India in the Ministry of Health and Family Welfare Convener—member.

(3) The Central Government shall, within a period of three months from the date of occurrence of any vacancy, including by reason of death, resignation or removal of the Chairperson or Vice-Chairperson or Secretary of the Commission or within three months before the end of tenure of the Chairperson or Vice-Chairperson or Secretary of the Commission, make a reference to the Search-cum-Selection Committee for selection of Chairperson, Vice-Chairperson or Secretary. 10

(4) The Search-cum-Selection Committee shall recommend a panel of at least three names for each vacancy. 15

(5) The Search-cum-Selection Committee shall, before recommending any person for appointment of the Chairperson or Vice-Chairperson or Secretary, satisfy itself that such person does not have any financial or other interest which is likely to affect prejudicially his functions as such Chairperson, Vice-Chairperson or Secretary. 20

(6) No appointment of the Chairperson or Vice-Chairperson or Secretary of the Commission shall be invalid merely by reason of any vacancy or absence of a member in the Search-cum-Selection Committee.

(7) Subject to the provisions of sub-sections (3) to (6), the Search-cum-Selection Committee may regulate its own procedure. 25

CHAPTER III

STATE ALLIED AND HEALTHCARE COUNCIL

Constitution
and
composition
of State
Council.

22. (1) Every State Government shall, by notification, within six months from the date of commencement of this Act, constitute a State Council to be called the State Allied and Healthcare Council for exercising such powers and discharging such duties as may be laid down under this Act. 30

(2) The State Council shall be a body corporate by the name aforesaid, having perpetual succession and a common seal, with power to acquire, hold and dispose of property, both movable and immovable, and to contract and shall by the same name sue or be sued.

(3) The State Council shall consist of the following, namely:— 35

(a) a person of outstanding ability, proven administrative capacity and integrity, possessing a postgraduate degree in any profession of recognised category of allied and healthcare sciences from any University and having experience of not less than twenty-five years in the field of allied and healthcare sciences, out of which at least ten years shall be as a leader in the area of allied and healthcare education to be nominated by the State Government—Chairperson; 40

(b) one Director or Additional Director or Joint Director representing medical or health sciences in the State Government—*ex officio* Member;

(c) two persons not below the rank of Dean or Head of the Department from any medical colleges of the State Government—*ex officio* Member; 45

(d) president of the Autonomous Boards constituted by the State Council under sub-section (1) of section 29—*ex officio* Member;

(e) two persons representing each of the recognised categories specified in the Schedule to be nominated by the State Government having such qualifications and experience as may be prescribed by the State Government—Member; and

5 (f) two persons, representing charitable institutions engaged in education or services in connection with any recognised category, to be nominated by the State Government having such qualifications and experience as may be prescribed by the State Government—Member.

10 **23.** (1) The Chairperson of the State Council and Member nominated under clauses (e) and (f) of sub-section (3) of section 22 shall hold office for a term not exceeding two years from the date on which they enter upon their office and shall be eligible for re-nomination for a maximum period of two terms. Terms and conditions of service of Member.

(2) The Members nominated to the State Council under clauses (e) and (f) of sub-section (3) of section 22 shall receive such travelling and other allowances as may be prescribed by the State Government.

15 **24.** (1) Notwithstanding anything contained in sub-section (1) of section 23, the Chairperson of the State Council and Member nominated under clauses (e) and (f) of sub-section (3) of section 22 may— Resignation and removal of Member.

(i) relinquish his office by giving in writing to the State Government notice of not less than three months; or

20 (ii) be removed from his office if he —

(a) has been adjudged insolvent; or

(b) has been convicted of an offence which, in the opinion of the State Government, involves moral turpitude; or

(c) has become physically or mentally incapable of acting as a Member; or

25 (d) has acquired such financial or other interest as is likely to affect prejudicially his functions as a Member; or

(e) has so abused his position as to render his continuance in office prejudicial to the public interest.

30 (2) No such Member shall be removed from his office under clause (d) or clause (e) of sub-section (1) unless he has been given a reasonable opportunity of being heard in the matter.

25. (1) A Member under clause (b) or clause (c) of sub-section (3) of section 22, shall cease to be a Member of the State Council on his cessation to the service by virtue of which he was appointed as a Member of the State Council. Cessation of membership and filling up of casual vacancy of Member.

35 (2) The Chairperson or any other Member appointed under any casual vacancy in the State Council under sub-section (3) of section 22, shall hold office only for the remainder of the term of the member in whose place he has been appointed.

40 **26.** (1) The State Council shall meet at such times and places, and shall observe such rules of procedure in regard to the transaction of business at its meetings (including quorum of such meetings) in the manner as may be prescribed by the State Government. Meetings of State Council.

(2) The chairperson of the State Council, if for any reason, he is unable to attend a meeting of the State Council, any other member chosen by the members present from amongst themselves at the meeting shall preside over the meeting.

45 (3) All questions which come up before any meeting of the State Council shall be decided by a majority of the members present and voting, and in the event of an equality of votes, the chairperson of the State Council or in his absence, the member of the State Council presiding, shall have a second or casting vote.

Vacancies, etc., not to invalidate proceedings of State Council.	<p>27. No act or proceeding of the State Council shall be invalidated merely by reason of—</p> <p>(a) any vacancy in, or any defect in the constitution of the State Council; or</p> <p>(b) any defect in the appointment of a person acting as a member of the State Council; or</p> <p>(c) any irregularity in the procedure of the State Council not affecting the merits of the case.</p>	5
Officers and other employees of State Council.	<p>28. (1) Subject to such rules as may be made by the State Government in this behalf, the State Council may appoint a Secretary and such other employees as it may think necessary for the efficient performance of its functions under this Act.</p> <p>(2) The salaries and allowances payable to, and other conditions of service of, the Secretary, other officers and employees of the State Council appointed under sub-section (1) shall be such as may be prescribed by the State Government.</p>	10
Constitution and functions of Autonomous Boards.	<p>29. (1) The State Council shall, by notification, constitute the following Autonomous Boards for regulating the allied and healthcare professionals, namely,—</p> <p>(a) Under-graduate Allied and Healthcare Education Board,</p> <p>(b) Post-graduate Allied and Healthcare Education Board,</p> <p>(c) Allied and Healthcare Professions Assessment and Rating Board, and</p> <p>(d) Allied and Healthcare Professions Ethics and Registration Board.</p> <p>(2) The Autonomous Boards constituted under sub-section (1) shall consist of a president and such number of members from each recognised category as may be specified by the regulations and shall be appointed by the State Government.</p> <p>(3) The Under-graduate Allied and Healthcare Education Board and Post-graduate Allied and Healthcare Education Board shall determine standards of allied education at the graduate, postgraduate level and super-speciality level, develop competency based on dynamic curriculum content, reviewing institutional standards against norms, faculty development, approval of courses of recognised qualification and other functions as entrusted by the State Council for Under Graduate Education and Post Graduate Education.</p> <p>(4) The Allied and Healthcare Professionals Assessment and Rating Board shall determine the procedure for the assessment and rating of allied and healthcare institutions by providing for inspection of institutions, grant permission for establishment of new allied and healthcare institutions and seat capacity, empanelling assessors, imposing warnings or fines, recommend for withdrawal of recognition of institutions and any other function as entrusted by the State Council to ensure maintenance of minimum essential standards.</p> <p>(5) The Allied and Healthcare Profession Ethics and Registration Board shall maintain online and live State Registers of all licensed allied practitioners in the State, regulate the professional conduct and promotion of ethics and undertake any other function as entrusted by the State Council.</p> <p>(6) The Under-graduate Allied and Healthcare education or Post-graduate Allied and Healthcare education or Allied and Healthcare Professions Assessment and Rating or Allied and Healthcare Professions Ethics and Registration shall perform such other functions as may be specified by the regulations.</p>	15
Functions of State Council.	<p>30. It shall be the duty of the State Council to take all such steps as it may think fit for ensuring the coordinated and integrated development of education and maintenance of the standards of delivery of services under this Act and, for the purposes of performing its functions, the State Council shall—</p> <p>(a) enter the name of the recognised categories, enforce the professional conduct, code of ethics and etiquette to be observed by the allied and healthcare professionals</p>	45

in the State and take disciplinary action, including the removal of a professionals' name from the State Register;

5 (b) ensure minimum standards of education, courses, curricula, physical and instructional facilities, staff pattern, staff qualifications, quality instructions, assessment, examination, training, research, continuing professional education;

(c) ensure uniform entry examination with common counselling for admission into the allied and healthcare institutions at the diploma, undergraduate, postgraduate and doctoral level under this Act;

10 (d) ensure uniform exit or licensing examination for the allied and healthcare professionals under this Act;

(e) inspect allied and healthcare institutions and register allied and healthcare professionals in the State;

(f) ensure compliance of all the directives issued by the Commission;

(g) provide minimum standards framework for machineries, materials and services;

15 (h) approve or recognise courses and intake capacity for courses;

(i) impose fine upon institutions in order to maintain standards; and

(j) perform such other functions as may be entrusted to it by the State Government for implementation of the provisions of this Act.

20 **31.** The State Council may constitute as many professional Advisory Boards as may be necessary to examine the issues relating to one or more recognised categories and to recommend the State Council and also to undertake any other activity as may be authorised by the State Council.

Constitution of Advisory Board.

25 **32.** (1) The State Council shall maintain online and live State Register of persons in separate parts for each of the recognised categories to be known as the State Allied and Healthcare Professionals' Register which shall contain information including the name of person and qualifications relating to any of their respective recognised categories in such manner as may be specified regulations.

State Allied and Healthcare Professionals' Register.

30 (2) The State Register shall contain the details of academic qualification institutions, training, skill and competencies of Allied and Healthcare Professionals related to their profession in the manner as may be specified by the regulations.

1 of 1872. (3) The State Register shall be deemed to be a public document within the meaning of the Indian Evidence Act, 1872, and may be proved by a certified copy provided by the State Council.

35 **33.** (1) A person shall be entitled, on an application and on payment of such fees as may be prescribed by the State Government, to have his name entered in the State Register if he resides in the State and holds a recognised allied and healthcare qualification.

Registration in State Register.

(2) Upon the application to the State Council, if he is of the opinion that the applicant is entitled to have his name entered on the State Register, he shall enter thereon the name of the applicant.

40 (3) Upon entry of a name in the State Register under this section, the Secretary of the State Council shall issue to the applicant a certificate of registration in such form as may be prescribed by the State Government.

45 (4) The certificate of registration of Allied and Healthcare Profession shall be valid for a period of five years, and renewal of such registration shall be in such form and in such manner as specified by the regulations for the respective profession.

(5) Any person whose application for registration is rejected by the State Council may, within one month from the date of such rejection, appeal to the Commission.

Issue of duplicate certificates.

34. Where it is shown to the satisfaction of the Secretary of the State Council that a certificate of registration or a certificate of renewal has been lost or destroyed, the State Council may, on payment of such fee, issue a duplicate certificate in such form as may be prescribed by the State Government.

Renewal of name of Allied Healthcare professional in the State Register.

35. (1) There shall be paid in every five years to the State Council, such fee in such manner as may be prescribed by the State Government for renewal of name of allied and healthcare professional in the State Register. 5

(2) Where the fee under sub-section (1) is not paid within the specified period, the Secretary of the State Council shall remove the name of the defaulter from the State Register:

Provided that a name so removed may be restored to the said register on payment of such fee as may be prescribed by the State Government. 10

(3) On payment of the fee under sub-section (1), the Secretary of the State Council shall issue a certificate of renewal and such certificate shall be proof of renewal of registration.

Removal of name of a person from State Register.

36. (1) The State Council may, by order, after giving that person a reasonable opportunity of being heard and after such further inquiry, if any, as it may think fit— 15

(a) that his name has been entered in the State Register by error or on account of mis-representation or suppression of a material fact; or

(b) that he has been convicted of an offence involving moral turpitude and punishable with imprisonment or has been guilty of any infamous conduct in any professional respect or has violated the standards of professional conduct and etiquette or the code of ethics which in the opinion of the State Council renders him unfit to be kept in the said register, 20

remove the name of the person from the State Register.

(2) Any person whose name has been is to be removed from the State Register under sub-section (1) shall be ineligible for registration under this Act, either permanently or for such period as may be specified by the regulations. 25

(3) An order under sub-section (1) shall not take effect until the expiry of three months from the date thereof or until an appeal, if any, on such order is finally disposed of, whichever date is later.

(4) A person aggrieved by an order under sub-section (1) may, within thirty days from the communication of such order, prefer an appeal to the Commission and, after giving an opportunity of being heard, the Commission shall, within a period of ninety days from the date of filing of such appeal, pass such order as it thinks fit. 30

(5) A person whose name has been removed from the State Register under this section or under sub-section (2) of section 35 shall forthwith surrender his certificate of registration or certificate of renewal, if any, to the State Council and the name so removed shall be published on the website of the State Council, and in one daily local newspaper in vernacular language. 35

(6) A person whose name has been removed from the State Register under this section shall not be entitled to have his name registered in the State Register or in any other State Register except with the approval of the State Council from whose register his name has been removed. 40

Restoration of name of a person in the State Register.

37. The State Council may, at any time for reasons appearing to it as sufficient and upon payment of such fee as may be prescribed by the State Government, order that the name of a person removed from a State Register shall be restored and the name shall be uploaded on the website of the State Council, and in one daily local newspaper in vernacular language. 45

38. Every person who offers his services in any of the recognised categories on or before the commencement of this Act shall be allowed provisionally registration under the provisions of this Act within such period from such commencement in such manner as may be specified by the regulations.

Recognition of persons offering services prior to commencement of Act.

5

CHAPTER IV

RECOGNITION AND RECIPROCITY

39. (1) Subject to the provisions of this Act, any corresponding qualification granted by the institutions outside India shall be the recognised allied and healthcare qualifications as may be specified by the regulations.

Recognition of allied and healthcare institutions and reciprocity.

10 (2) A citizen of India who holds the corresponding qualifications under sub-section (1) shall be entitled for registration under this Act in such manner as may be specified by the regulations.

15 (3) The Central Government may, after consultation with the Commission, by notification, direct that the corresponding qualifications under sub-section (1) in respect of which a scheme of reciprocity is not in force shall be recognised for the purposes of this Act or shall be so only when granted after a specified date:

Provided that the foreign nationals possessing such qualification—

20 (a) shall be permitted only if such persons are enrolled as allied and healthcare professionals in accordance with the law regulating the registration of allied and healthcare professionals for the time being in force in that country; and

(b) shall be limited to the period specified in this behalf by the Central Government by general or special order.

25 (4) In respect of any such qualifications the corresponding qualifications under sub-section (1), the Central Government may, after consultation with the Commission, by notification, direct that it shall be recognised allied and healthcare qualification only when granted before a specified date.

30 (5) The Commission may enter into negotiations with an authority in any country outside India, which by the law of such country is entrusted with the recognition of corresponding qualifications, for the setting up of a scheme of reciprocity for the recognition of allied and healthcare qualification, and in pursuance of any such scheme, the corresponding qualification which the Commission has decided to grant should be recognised by notification by the Central Government.

CHAPTER V

ESTABLISHMENT OF NEW ALLIED AND HEALTHCARE INSTITUTION

35 40. (1) Notwithstanding anything contained in this Act or any other law for the time being in force, on and from the date of commencement of this Act,—

Permission for establishment of new allied and healthcare institutions, new courses of study, etc.

(a) no person shall establish an allied and healthcare institution; or

(b) no allied and healthcare institution shall—

40 (i) open a new or higher course of study or training (including post-graduate course of study or training) which would enable students of each course of study or training to qualify himself for the award of any recognised allied and healthcare qualification; or

(ii) increase its admission capacity in any course of study or training (including post-graduate course of study or training); or

(iii) admit a new batch of students in any unrecognised course of study or training (including post-graduate course of study or training),

except with the previous permission of the State Council obtained in accordance with the provisions of this Act:

Provided that the allied and healthcare qualification granted to a person in respect of a new or higher course of study or new batch without previous permission of the State Council shall not be a recognised allied and healthcare qualification for the purposes of this Act: 5

Provided further that where there is no State Council constituted by a State Government, the Commission shall give the previous permission for the purposes of this section. 10

(2) (a) Every person or allied and healthcare institution shall, for the purpose of obtaining permission under sub-section (1), submit to the State Council a scheme in accordance with the provisions of clause (b).

(b) The scheme referred to in clause (a) shall be in such form and contain such particulars and be preferred in such manner and be accompanied with such fee as may be prescribed by the Central Government. 15

(3) On receipt of a scheme under sub-section (2), the State Council may obtain such other particulars as may be considered necessary by it from the person or the allied and healthcare institution concerned, and thereafter, it may,—

(a) if the scheme is defective and does not contain any necessary particulars, give a reasonable opportunity to the person or allied and healthcare institution concerned for making a written representation and it shall be open to such person or allied and healthcare institution to rectify the defects, if any, specified by the State Council; 20

(b) consider the scheme, having regard to the factors referred to in sub-section (5). 25

(4) The State Council may, after considering the scheme and after obtaining, where necessary, such other particulars under sub-section (2) as may be considered necessary by it from the person or allied and healthcare institution concerned, and having regard to the factors referred to in sub-section (5), either approve with such conditions, if any, as it may consider necessary or disapprove the scheme and any such approval shall constitute as a permission under sub-section (1): 30

Provided that no such scheme shall be disapproved by the State Council except after giving the person or allied and healthcare institution concerned a reasonable opportunity of being heard:

Provided further that nothing in this sub-section shall prevent any person or allied and healthcare institution whose scheme has not been approved by the State Council to submit a fresh scheme and the provisions of this section shall apply to such scheme, as if such scheme had been submitted for the first time under sub-section (2). 35

(5) The State Council shall, while passing an order under sub-section (4), have due regard to the following factors, namely:— 40

(a) whether the proposed allied and healthcare institution or the existing allied and healthcare institution seeking to open a new or higher course of study or training, would be in a position to offer the basic standards of education as specified by the regulations;

(b) whether the person seeking to establish an allied and healthcare institution or the existing allied and healthcare institution seeking to open a new or higher course of study or training or to increase its admission capacity has adequate financial resources; 45

(c) whether necessary facilities in respect of staff, equipment, accommodation, training, hospital and other facilities to ensure proper functioning of the allied and healthcare institution or conducting the new course of study or training or accommodating the increased admission capacity have been provided or would be provided as may be specified in the scheme;

(d) whether adequate facilities, having regard to the number of students likely to attend such allied and healthcare institution or course of study or training or as a result of the increased admission capacity, have been provided or would be provided as may be specified in the scheme;

(e) whether any arrangement has been made or programme drawn to impart proper training to students likely to attend such allied and healthcare institution or the course of study or training by the persons having the recognised allied and healthcare qualifications;

(f) the requirement of manpower in the allied and healthcare institution; and

(g) any other factors as may be specified by the regulation.

(6) Where the State Council passes an order under sub-section (4), a copy of the order shall be communicated to the person or allied and healthcare institution as the case may be.

Explanation.—For the purposes of this section,—

(a) "person" includes any University, institution or a trust, but does not include the Central Government or State Government;

(b) "admission capacity", in relation to any course of study or training (including post-graduate course of study or training) in an allied and healthcare institution, means the maximum number of students as may be decided by the State Council from time to time for being admitted to such course of study or training.

41. (1) Any University or college or institution imparting education in any recognised category shall furnish information to the State Council regarding course of study, duration of course, scheme of assessment and examinations and other eligibility conditions in order to obtain the requisite qualifications as an allied and healthcare institution under this Act as the State Council may from time to time require.

Power to require information from allied and healthcare institutions.

(2) Any University or college or institution imparting education in any recognised category as on the date of commencement of this Act shall furnish to the State Council such information in such manner as may be specified by the regulations.

42. (1) The State Council shall cause to verify the standards of any allied and healthcare institution where education in the recognised category is given, or to attend any examination held by any educational or research institution for the purpose of recognition of allied and healthcare qualifications by that allied and healthcare institution in such manner as may be specified by the regulations.

Recognition of allied and healthcare qualifications by State Council.

(2) The verification made under sub-section (1) shall not interfere with the conduct of any training or examination, but shall be for the purpose of reporting to the State Council on the adequacy of the standards of education including staff, equipment, accommodation, training and other facilities for giving education in the recognised categories, as the case may be, or on the sufficiency of every examination which they attend.

(3) The State Council shall forward a copy of the report of verification of standards to the allied and healthcare institution concerned and a copy with remarks of the institution thereon to the Commission.

43. (1) On receipt of a report from the State Council, if the Commission is of the opinion that—

Withdrawal of recognition.

(a) the courses of study and examination to be undergone in, or the proficiency required from candidates at any examination held by a University or any allied and healthcare institution do not conform to the standards specified by the Commission for the respective courses, as the case may be; or

(b) the standards and norms for infrastructure, faculty and quality of education in allied and healthcare institution as determined by the Commission for the respective courses, as the case may be, are not adhered to by any University or allied and healthcare institution, and such University or allied and healthcare institution has failed to take necessary corrective action to maintain specified minimum standards, 5

it may initiate action in accordance with the provisions of sub-section (2).

(2) After considering such representations, and on such enquiry as it may deem fit, the Commission may, within a period of ninety days from the date of receipt from the State Council under sub-section (1), by order, withdraw the recognition granted to the allied and healthcare institution: 10

Provided that before any order passed, the Commission shall afford, the allied and healthcare institution and the State Government within whose jurisdiction the allied and healthcare institution is situated an opportunity of being heard:

Provided further that the Commission shall, before taking any action for withdrawal of recognition granted to the allied and healthcare professionals qualification awarded by a University or allied and healthcare institution, impose fine in consultation with the concerned State Council. 15

(3) The Commission may, after making such further inquiry, if any, as it may think fit, by notification, direct that,—

(a) any allied and healthcare qualification shall be a recognised qualification under this Act only when granted before a specified date; or 20

(b) any allied and healthcare qualification if granted to students of a specified allied and healthcare institution shall be the recognised qualification only when granted before a specified date; or

(c) any qualification shall be the recognised qualification in relation to a specified allied and healthcare institution only when granted after a specified date. 25

Failure to maintain minimum essential standards by allied and healthcare institutions.

44. The State Council may take such measures, including issuing warning, imposing fine, reducing intake or stoppage of admissions and recommending to the Commission for withdrawal of recognition, against an allied and healthcare institution for failure to maintain the minimum essential standards specified by the Commission under this Act. 30

CHAPTER VI

FINANCE, ACCOUNTS AND AUDIT

Grants by Central Government.

45. The Central Government may, after due appropriation made by Parliament by law in this behalf, make to the Commission grants of such sums of money as the Central Government may think fit for being utilised for the purposes of this Act. 35

National Allied and Healthcare Fund.

46. (1) There shall be constituted a Fund to be called the National Allied and Healthcare Fund and there shall be credited thereto—

(a) all Government grants, fees received by the Commission;

(b) all sums of money received by the Commission by way of grants, benefactions, bequests and transfers; and 40

(c) all sums of money received by the Commission in any other manner or from any other sources as may be prescribed by the Central Government.

(2) The fund referred to in sub-section (1) shall be applied for the expenses of the Commission incurred in discharge of its functions and purposes of this Act in such manner as may be prescribed by the Central Government. 45

47. (1) The Commission shall maintain appropriate accounts and other relevant records and prepare an annual statement of accounts including the balance sheet in accordance with such general directions as may be issued and in such form as may be specified by the Central Government in consultation with the Comptroller and Auditor-General of India. Accounts and audit of Commission.
- 5 (2) The accounts of the Commission shall be audited annually by the Comptroller and Auditor-General of India or any person appointed by him in this behalf and any expenditure incurred by him or any person so appointed in connection with such audit shall be payable by the Commission to the Comptroller and Auditor-General of India.
- (3) The Comptroller and Auditor-General of India and any person appointed by him in connection with the audit of the accounts of the Commission shall have the same rights and privileges and authority in connection with such audit as the Comptroller and Auditor-General of India has in connection with the audit of Government accounts, and, in particular, shall have the right to demand the production of books of account, connected vouchers and other documents and papers and to inspect the office of the Commission.
- 10 (4) The accounts of the Commission as certified by the Comptroller and Auditor-General of India or any person appointed by him in this behalf, together with the audit report thereon, shall be forwarded annually to the Central Government and that Government shall cause the same to be laid before each House of Parliament.
- 15 48. The Commission shall prepare every year, in such form and within such time as may be prescribed by the Central Government an annual report giving a true and full account of its activities during the previous year and copies thereof shall be forwarded to the Central Government and that Government shall cause the same to be laid before each House of Parliament. Annual report of Commission.
- 20 49. The Commission shall furnish to the Central Government such reports, returns and other information as that Government may require from time to time. Returns and information.
- 25 50. The State Government may, after due appropriation made by State Legislature by law in this behalf, make to the State Council grants of such sums of money as the State Government may think fit for being utilised for the purposes of this Act. Grants by State Government.
- 30 51. (1) There shall be constituted a Fund to be called the State Allied and Healthcare Council Fund and there shall be credited thereto— State Allied and Healthcare Council Fund.
- (a) all sums of money received from the State Government;
- (b) all sums of money received by the State Council by way of grants, fees, benefactions, bequests and transfers; and
- (c) all sums of money received by the State Council in any other manner or from any other source as may be decided by the State Government.
- 35 (2) All receipts of the Commission and State Councils shall be routed through an online payment portal of the Commission and one-fourth of all the receipts shall be transferred to the National Allied and Healthcare Fund and three-fourth of all the receipts shall transfer to the relevant State Allied and Healthcare Council Fund through that portal.
- 40 (3) The fund referred to in sub-section (1) shall be applied for the expenses of the State Council incurred in discharge of its functions for the purposes of this Act in the manner as may be prescribed by the State Government.
- 45 52. (1) The State Council shall maintain appropriate accounts and other relevant records and prepare an annual statement of accounts including the balance sheet, in accordance with such general directions as may be issued and in such form as may be specified by the State Government in consultation with the Comptroller and Auditor-General of India. Accounts and audit of State Council.
- (2) The accounts of the State Council shall be audited annually by the Comptroller and Auditor-General of India or any person appointed by him in this behalf and any expenditure incurred by him or any person so appointed in connection with such audit shall be payable
- 50 by the State Council to the Comptroller and Auditor-General of India.

(3) The Comptroller and Auditor-General of India and any person appointed by him in connection with the audit of the accounts of the State Council shall have the same rights and privileges and authority in connection with such audit as the Comptroller and Auditor-General of India has in connection with the audit of Government accounts, and, in particular, shall have the right to demand the production of books of account, connected vouchers and other documents and papers and to inspect the office of the State Council. 5

(4) The accounts of the State Council as certified by the Comptroller and Auditor-General of India or any person appointed by him in this behalf, together with the audit report thereon, shall be forwarded annually to the State Government and that Government shall cause the same to be laid before each House of State Legislature where it consists of two Houses, or where such Legislature consists of one House, before that House. 10

Annual report of State Council.

53. The State Council shall prepare every year, in such form and within such time as may be prescribed by the State Government an annual report giving a true and full account of its activities during the previous year and copies thereof shall be forwarded to the State Government and that Government shall cause the same to be laid before each House of the State Legislature, where it consists of two Houses, or where such Legislature consists of one House, before that House. 15

Authentication of orders, etc.

54. All orders and decisions of the Commission or the State Council, as the case may be, and the instruments issued by it shall be authenticated by the Secretary or any other officer authorised by the Chairperson in this behalf. 20

Practice by allied and healthcare professionals.

55. No allied and healthcare professional shall discharge any duty or perform any function not authorised by this Act or any treatment not authorised within the scope of practice of the profession.

CHAPTER VII OFFENCES AND PENALTIES

25

Penalty for falsely claiming to be entered in Central Register and State Register.

56. If any person whose name is not for the time being entered in the Central Register or a State Register falsely represents that it is so entered or uses in connection with his name or title any words or letters to suggest that his name is so entered, he shall be punished on first conviction with fine which may extend to fifty thousand rupees, and on any subsequent conviction with imprisonment which may extend to six months or with fine not exceeding one lakh rupees or with both. 30

Misuse of titles.

57. If any person,—

(a) not being a person registered in the Central Register or a State Register, takes or uses the description of an allied and healthcare professional, or

(b) not possessing an allied and healthcare qualification under this Act, uses a degree or a diploma or a license or an abbreviation indicating or implying such qualification, 35

shall be punished on first conviction with fine which may extend to one lakh rupees, and on any subsequent conviction with imprisonment which may extend to one year or with fine not exceeding two lakh rupees or with both. 40

Failure to surrender certificate of registration.

58. If any person whose name has been removed from the Central Register or a State Register, he shall surrender forthwith his certificate of registration or certificate of renewal, as the case may be, or both, failing which he shall be punishable with fine which may extend to fifty thousand rupees and in case of a continuing offence with an additional fine which may extend to five thousand rupees per day after the first day during which the offence continues. 45

Penalty for contravention of provisions of Act.

59. Whoever contravenes any of the provisions of this Act or any rules or regulations made thereunder shall be punished with imprisonment which shall not be less than one year but which may extend to three years or with fine which shall not be less than one lakh rupees but which may extend to five lakh rupees or with both.

60. (1) No court shall take cognizance of any offence punishable under this Act except upon a complaint made by the Central Government, the State Government, the Commission, or the State Council, as the case may be. Cognizance of offences.

(2) No court inferior to that of a Metropolitan Magistrate or a Judicial Magistrate of the first class shall try any offence punishable under this Act.

CHAPTER VIII

MISCELLANEOUS

61. No Civil Court shall have jurisdiction to entertain any suit or proceeding in respect of any order made by the Commission or State Council relating to the removal of a name or the refusal to enter a name in the Central Register or State Register, as the case may be, under this Act. Bar of jurisdiction.

62. No suit, prosecution or other legal proceeding shall lie against the Central Government or State Government or against the Chairperson, Vice-Chairperson or any other Member of the Commission or any Member of the State Council or any member of the Professional Council or any member of the Autonomous Board, as the case may be, for anything which is in good faith done or intended to be done in pursuance of this Act or any rule made thereunder in the discharge of their official duties. Protection of action taken in good faith.

63. (1) The Central Government may, from time to time, issue such directions to the Commission, as in the opinion of Government are conducive for the fulfilment of the objects of this Act and in the discharge of its functions. Direction by Central Government.

(2) Any direction issued under sub-section (1) may include directions to the Commission to make any regulations or to amend or revoke any regulations already made.

64. The provisions of this Act shall have overriding effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force or in any instrument having effect by virtue of any law other than this Act. Act to have overriding effect.

65. (1) The Central Government may, by notification, make rules to carry out the provisions of this Act. Power of Central Government to make rules.

(2) In particular and without prejudice to the generality of the foregoing powers under sub-section (1), such rules may provide for all or any of the following matters, namely:—

(a) the qualifications and experiences of the Part-time Member of the Commission under sub-clause (i) of clause (d) of sub-section (3) of section 3;

(b) the manner of selection of the Part-time Member of the Commission under sub-clause (ii) of clause (d) of sub-section (3) of section 3;

(c) the qualification, experience and manner of the selection of the Part-time Member of the Commission under sub-clause (iii) of clause (d) of sub-section (3) of section 3;

(d) the salaries, allowances and other conditions of service of the Chairperson and Vice-Chairperson of the Commission under sub-section (2) of section 4;

(e) the travelling and other allowances to the Part-time Member of the Commission under sub-section (3) of section 4;

(f) the rules of procedure with respect to the transaction of business at meetings of the Commission under sub-section (1) of section 7;

(g) the salaries, allowance and other conditions of service of the Secretary and other officers of the Commission under sub-section (2) of section 9;

(h) the qualifications and experiences of members of the Professional Council under sub-section (1) of section 10;

(i) the form of application and the manner of entering the name of person in the Central Register under section 16;

(j) the form, manner and fee of application for certificate of registration under sub-section (1) of section 17;

(k) the form of certificate of registration under sub-section (2) of section 17; 5

(l) the fees for and form of duplicate certificate under sub-section (3) of section 17;

(m) the form, manner and fees of application for additional entry in the Central Register under sub-section (1) of section 18;

(n) the qualifications, experiences and manner of appointment of members of Interim Commission under clause (k) of sub-section (2) of section 20; 10

(o) the form, manner, particulars and fees of the scheme under clause (b) of sub-section (2) of section 40;

(p) the manner of sums of money received by the Commission under clause (c) of sub-section (1) of section 46; 15

(q) the manner of application of fund for expences incurred in discharge of the functions of the commission under sub-section (2) of section 46;

(r) the form and time period for preparing annual report of the Commission under section 48; and

(s) any other matter which is required to be, or may be, specified by rules or in respect for which provision is to be made by rules. 20

Power to
make
regulations.

66. (1) The Commission may, after public consultation and with the previous approval of the Central Government, make regulations generally to carry out the purposes of this Act.

(2) In particular, and without prejudice to the generality of the foregoing provisions, such regulations may provide for all or any of the following matters, namely:— 25

(a) the manner of providing basic standards of education, courses, curricula, physical and instructional facilities, staff pattern, staff qualifications, quality instructions, assessment, examination, training, research, continuing professional education, maximum tuition fee payable in respect of various recognised categories, proportionate distribution of seats and promote innovations in recognised categories under clause (e) of sub-section (1) of section 11; 30

(b) other particulars for allied and healthcare qualifications under clause (f) of sub-section (1) of section 11;

(c) the manner of providing uniform examination with common counselling for admission under clause (g) of sub-section (1) of section 11; 35

(d) the manner of providing for exit or licensing examination for allied and healthcare professionals under clause (h) of sub-section (1) of section 11;

(e) the manner of taking measures under clause (k) of sub-section (1) of section 11;

(f) the manner of containing information including name of person and qualification relating to any of the respected reconigised catogaries in the Central Register under sub-section (1) of section 13; 40

(g) the manner of adopting standardised format for populating and maintaining the Central Register under sub-section (2) of section 13;

(h) the manner of removal of name of a person from the Central Register under section 19; 45

(i) the number of members from each recognised category under sub-section (2) of section 29;

5 (j) other functions of the Under-graduate Allied and Healthcare Education or Post-graduate Allied and Healthcare Education or Allied and Healthcare Profession Assessment and Rating or Allied and Healthcare Professions Ethics and Registration under sub-section (6) of section 29;

(k) the manner of containing information including name of person and qualification relating to any of their respective recognised categories under sub-section (1) of section 32;

10 (l) the manner of containing details of academic qualification, institutions, training, skill and competencies of Allied and Healthcare Professionals related to their profession in the State Register under sub-section (2) of section 32;

(m) the period for registration under sub-section (2) of section 36;

15 (n) the period and manner of registration of person who offers services in any of the recognised categories on or before the commencement of this Act under section 38;

(o) the recognition of corresponding allied and healthcare qualifications granted outside India under sub-section (1) of section 39;

20 (p) the manner of entitlement of registration of qualifications granted by institutions outside India under sub-section (2) of section 39;

(q) the basic standards of education for seeking to open a new or higher course of study or training under clause (a) of sub-section (5) of section 40;

(r) any other factors under clause (g) of sub-section (5) of section 40;

25 (s) the manner of furnishing information by the University or college or institution under sub-section (2) of section 41;

(t) the manner of verification of standards of education in allied and healthcare institutions by the State Council under sub-section (1) of section 42; and

(u) any matter for which provision may be made by the regulations under this Act.

30 **67.** Every rule made by the Central Government, and the regulations made by the Commission, under this Act shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both
35 Houses agree in making any modification in the rule or regulations, or both Houses agree that the rule or regulations should not be made, the rule or regulations shall, thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule or regulations.

Laying of rules and regulations.

40 **68. (1)** The State Government may, by notification, make rules to carry out the provisions of this Act.

Power of State Government to make rules.

(2) In particular and without prejudice to the generality of the foregoing powers under sub-section (1), such rules may provide for the following matters, namely:—

45 (a) the qualifications and experiences of the member of the State Council under clause (e) of sub-section (3) of section 22;

(b) the qualifications and experience of the member of the State Council under clause (f) of sub-section (3) of section 22;

(c) the travelling and other allowances for the Member of the State Council under sub-section (2) of section 23;

(d) the time, place and manner of rule of procedure in respect to transaction of business at meetings including quorum of State Council under sub-section (1) of section 26;

5

(e) the salary, allowances and other conditions of services of the Secretary, other officers and employees of the State Council under sub-section (2) of section 28;

(f) the fee for registration in the State Register under sub-section (1) of section 33;

(g) the form of certificate of registration under sub-section (3) of section 33;

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(h) the fee and form of duplicate certificate under section 34;

(i) the fee and the manner of payment of such fee under sub-section (1) of section 35;

(j) the fee for restoration of name in the State Register under proviso to sub-section (2) of section 35;

15

(k) the fee for restoration of name in the State Register under section 37;

(l) the manner of application of fund for expenses incurred in discharge of the functions of State Council under sub-section (3) of section 51;

(m) the form and time for preparing annual report under section 53; and

(n) any other matter which is required to be, or may be, specified by rules or in respect for which provision is to be made by rules.

20

(3) Every rule made by the State Government under this Act shall be laid, as soon as may be after it is made, before each House of State Legislature, where there are two Houses and where there is one House of State Legislature, before that House.

Power to
remove
difficulties.

69. (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order, published in the Official Gazette, make such provisions, not inconsistent with the provisions of this Act, as may appear to it to be necessary or expedient for removing the difficulty:

25

Provided that no order shall be made under this section after the expiry of three years from the date of commencement of this Act.

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(2) Every order made under this section shall, as soon as may be after it is made, be laid before each House of Parliament.

Power to
amend
Schedule.

70. (1) The Central Government may, after consultation with the Commission, by a notification, add to or otherwise amend the Schedule for the purposes of this Act and thereupon the said Schedule shall be deemed to be amended accordingly.

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(2) A copy of every notification proposed to be issued under sub-section (1), shall be laid in draft before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in disapproving the issue of the notification or both Houses agree in making any modification in the notification, the notification shall not be issued or, as the case may be, shall be issued only in such modified form as may be agreed upon by both the Houses.

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THE SCHEDULE
[See section 2(r)]

Serial Number	Recognised Category	Allied and Healthcare Professional	ISCO Code
(1)	(2)	(3)	(4)
1.	Medical Laboratory and Life Sciences		
	<p style="text-align: center;">Life Science Professional</p> <p>Note: Life Science Professional is a person who has knowledge of application of research on human and other life forms, their interactions with each other and the environment, to develop new knowledge, and solve human health and environmental problems and who works in diverse fields such as bacteriology, biochemistry, genetics, immunology, pharmacology, toxicology and virology and who collect, analyse and evaluate the experimental and field data to identify and develop new processes and techniques among others.</p>	<ul style="list-style-type: none"> (i) Biotechnologist (ii) Biochemist (non-clinical) (iii) Cell Geneticist, (iv) Microbiologist (non-clinical) (v) Molecular Biologist (non-clinical) (vi) Molecular Geneticist 	2131
	<p style="text-align: center;">Medical Laboratory Sciences Professional</p> <p>Note: Medical and pathology laboratory professional is a person who performs clinical test on specimens of bodily fluids and tissues in order to get information about the health of a patient or cause of death and having formal training in medical laboratory technology or related field, which includes testing and operating equipment such as spectrophotometers, calorimeters and flame photometers for analysis of biological material including blood, urine and spinal fluid.</p>	<ul style="list-style-type: none"> (i) Cytotechnologist (ii) Forensic Science Technologist (iii) Histotechnologist (iv) Hemato Technologist (v) Medical Lab Technologist 	3212
2.	Trauma, Burn Care and Surgical/ Anesthesia related technology		
	<p style="text-align: center;">Trauma and Burn Care Professional</p> <p>Note: Trauma and Burn Care Professional is a person who provides advisory, diagnostic, curative and preventive medical services more limited in scope and complexity than those carried out by a medical doctor including emergency and burn care technologist who work autonomously, or with limited supervision of medical doctors and apply advanced clinical procedures for treating and preventing injuries and other physical impairments.</p>	<ul style="list-style-type: none"> (i) Advance Care Paramedic (ii) Burn Care Technologist (iii) Emergency Medical Technologist (Paramedic) 	2240 2240 3258
	<p style="text-align: center;">Surgical and Anaesthesia-related Technology Professional</p> <p>Note: Surgical and Anaesthesia-related Technology professional is a person who is a member of a multidisciplinary team in the operation theatres, who prepares and maintains an operating theatre, assists the anaesthetist and surgical team during peri-operative period and provides support to patients in the recovery room and the main role includes the setup, check,</p>	<ul style="list-style-type: none"> (i) Anaesthesia Assistants and Technologists (ii) Operation Theatre (OT) Technologists (iii) Endoscopy and Laparoscopy Technologists 	3259 3259 3259

(1)	(2)	(3)	(4)
	and maintains anaesthesia equipment, preparation of operation room and table, management of the central sterile services department functions, assistance in emergency situations and disaster preparedness and support of the surgeons and anaesthetists in any other related clinical area.		
3.	<p>Physiotherapy Professional</p> <p>Note: Physiotherapy Professional is a person who practices physiotherapy by undertaking comprehensive examination and appropriate investigation, provides treatment and advice to any persons preparatory to or for the purpose of or in connection with movement or functional dysfunction, malfunction, disorder, disability, healing and pain from trauma and disease, using physical modalities including exercise, mobilization, manipulations, electrical and thermal agents and other electro therapeutics for prevention, screening, diagnosis, treatment, health promotion and fitness. The physiotherapist can practice independently or as a part of a multi-disciplinary team and has a minimum qualification of a baccalaureate degree.</p>	(i) Physiotherapist	2264
4.	<p>Nutrition Science Professional</p> <p>Note: Nutrition Science Professional is a person who follows a scientific process to assess, plan and implement programmes to enhance the impact of food and nutrition on health, promote good health, prevent and treat disease to optimize the health of individuals, groups, communities and populations as well as on human health with training in food and nutritional science, nutrition, dietetics.</p>	(i) Dietician (including Clinical Dietician, Food Service Dietician) (ii) Nutritionist (including Public Health Nutritionist, Sports Nutritionist)	2265 2265
5.	<p>Ophthalmic Sciences Professional</p> <p>Note: Ophthalmic Sciences Professional is a person who studies eye, related ailments and specialises in the management of disorders of eye and visual system, limited in scope and complexity as performed by a medical doctor having Optometrists with a minimum of four years of baccalaureate degree and Ophthalmic Assistants/Vision Technician with a minimum of a two years recognised diploma programme.</p>	(i) Optometrist (ii) Ophthalmic Assistant (iii) Vision Technician	2267 3256 3256
6.	<p>Occupational Therapy Professional</p> <p>Note: Occupational Therapy Professional is a person who delivers client-centred services concerned with promoting health and well-being through occupation to enable people to participate in the activities of everyday life, which includes professionals such as Occupational Therapists who achieve this outcome by working with people and communities to enhance their ability to engage</p>	(i) Occupational Therapist	2269

(1)	(2)	(3)	(4)
	<p>in the occupations they are expected to do, or by modifying the occupation or the environment to better support their occupational engagement. The Occupational Therapist can practice independently or as a part of a multi-disciplinary team and has a minimum qualification of a baccalaureate degree.</p>		
7.	Community Care, Behavioural Health Sciences and other Professionals		
	Community Care	(i) Environment Protection Officer	2133
	<p>Note: Primary and Community Care Professional is a person who provides health education, referral and follow up, case management, and basic preventive healthcare and home visiting services to specific communities at field level and provides support and assistance to individuals and families in navigating the health and social services system and establish a referral network.</p>	(ii) Ecologist	2133
		(iii) Community Health promoters	3253
		(iv) Occupational Health and Safety Officer (Inspector)	3257
		Behavioural Health Sciences Professional	(i) Psychologist
	<p>Note: Behavioural Health Sciences Professional is a person who undertakes scientific study of the emotions, behaviours and biology relating to a person's mental well-being, their ability to function in everyday life and their concept of self. "Behavioural health" is the preferred term to "mental health" and includes professionals such as counsellors, analysts, psychologists, educators and support workers, who provide counselling, therapy and mediation services to individuals, families, groups and communities in response to social and personal difficulties.</p>	<i>(Except Clinical Psychologist covered under RCI for PWD)</i>	
		(ii) Behavioural Analyst	2635
		(iii) Integrated Behaviour Health Counsellor	2635
		(iv) Health Educator and Counsellors including Disease Counsellors, Diabetes Educators, Lactation Consultants	2635
		(v) Social workers including Clinical Social Worker, Psychiatric Social Worker, Medical Social Worker	2635
		(vi) Human Immunodeficiency Virus (HIV) Counsellors or Family Planning Counsellors	3259
		(vii) Mental Health Support Workers	3259
	Other Care Professionals	(i) Podiatrist	2269
		(ii) Palliative Care Professionals	3259
		(iii) Movement Therapist (including Art, Dance and Movement Therapist or Recreational Therapist)	2269
8.	Medical Radiology, Imaging and Therapeutic Technology Professional	(i) Medical Physicist	2111
	<p>Note: Medical Imaging and Therapeutic Equipment Technology Professionals include persons who tests and operate radiographic, ultrasound and other medical imaging equipment to produce images of body structures for the diagnosis and treatment of injury, disease and other impairments or administers radiation treatments and monitor patients' conditions with training in medical technology, radiology,</p>	(ii) Nuclear Medicine Technologist	3211
		(iii) Radiology and Imaging Technologist [Diagnostic Medical Radiographer, Magnetic Resonance Imaging (MRI), Computed Tomography (CT), Mammographer, Diagnostic Medical Sonographers]	

(1)	(2)	(3)	(4)
	sonography, mammography, nuclear medical technology, Magnetic Resource Imaging, Dosimetry or radiotherapy, under the supervision of a radiologist or other medical professional.	(iv) Radiotherapy Technologist (v) Dosimetrist	
9.	Medical Technologists and Physician Associate		
	Biomedical and Medical Equipment Technology Professional	(i) Biomedical Engineer (ii) Medical Equipment Technologist	2149 3211
	Physician Associate or Physician Assistant	(i) Physician Associates	3256
	Note: Physician Associate or Physician Assistant is a person who performs basic clinical and administrative tasks to support patient care and is trained in a medical model such that he is qualified and competent to perform preventive, diagnostic and therapeutic services with physician supervision.		
	Cardio-vascular, Neuroscience and Pulmonary Technology Professional	(i) Cardiovascular Technologists, (ii) Perfusionist, (iii) Respiratory Technologist (iv) Electrocardiogram (ECG) Technologist or Echocardiogram (ECHO) Technologist	3259 3259
	Note: Cardio-vascular, Neuroscience and Pulmonary Technology Professionals include those persons who have studied and have thorough understanding of respiratory, neurological and circulatory system and also the ability to operate complex equipment related therein and includes professionals such as Perfusionist, Cardiovascular technologist, respiratory technologist and Sleep Lab Technologists.	(v) Electroencephalogram (EEG) or Electro-neurodiagnostic (END) or Electromyography (EMG) Technologists or Neuro Lab Technologists or Sleep Lab Technologists	3259
	Renal Technology Professional	(i) Dialysis Therapy Technologists or Urology Technologists	3259
	Note: Renal Technology Professional is a person who deals with dialysis therapy process and technology to ensure an effective dialysis therapy to the patient and includes professionals such as Dialysis Therapy Technologists having baccalaureate degree who operate and maintain an artificial kidney machine, following approved methods.		
10.	Health Information Management and Health Informatic Professional	(i) Health Information Management Professional (Including Medical Records Analyst) (ii) Health Information Management Technologist (iii) Clinical Coder (iv) Medical Secretary and Medical Transcriptionist	3252 3252 3252 3344
	Note: Health and Information Management Professional is a person who develops, implements and assesses the health record processing, storage and retrieval systems in medical facilities and other health care settings to meet the legal, professional, ethical and administrative records-keeping requirements of health services delivery and processes, maintains, compiles and reports patient information for health requirements and standards in a manner consistent with the healthcare industry's numerical coding system.		

STATEMENT OF OBJECTS AND REASONS

Allied and healthcare professions include a wide-range of health professionals for the diagnosis, evaluation and treatment of acute and chronic diseases. The Allied and healthcare professions also work to optimize patient outcomes and attend to overall prevention, promotion, wellness and management of diseases.

2. The health workforce in the Indian scenario has been defined with focus mainly on few cadres such as doctors, nurses and frontline workers. Many other professionals belonging to more than fifty allied and health care professions continue to remain under-utilised and unregulated in the health system. These broadly include professional categories such as Physiotherapy, Occupational Therapy, Ophthalmic Sciences, Nutrition Sciences, Medical Laboratory and Life Sciences, Medical Radiology, Imaging and Therapeutic Technology, Medical Technologists and Physician Associates, Trauma, Burn Care and Surgical / Anesthesia related Technology, Community Care and Behavioral Health Sciences and Health Information Management and Health Informatics. There has been a persistent demand for a regulatory framework for such professions for several decades.

3. The 'para-medical professionals' as well as other technologists and therapists have finally been accorded their due recognition and are being presently being termed as 'Allied and Healthcare Professionals'. Based on the International Labour Organisation's International Standard Classification of Occupations (ISCO-08), a detailed mapping has been undertaken to identify such professions.

4. The United Nation's Commission on Health Employment and Economic Growth with a focus on building resilient health systems stresses upon strengthening the health workers and urges to ensure effective health employment. As estimated by the World Health Organisation, by the year 2030, the global economy is projected to create around forty million new health sector jobs, mostly in the middle and high-income countries. Despite the anticipated growth in jobs, there shall be projected shortage of eighteen million health workers to achieve the sustainable development goals in low and lower middle-income countries.

5. With the advancement in the health sector, changing preferences of consumers and service providers, it is now warranted to create a fresh vision of healthcare delivery with a patient-centric approach and focus on moving to a multi-disciplinary team-based care. This has necessitated the need to implement new ways of deploying health workers, strengthening the workforce by task-shifting models and improving access to quality services through qualified and competent allied and healthcare professionals.

6. Accordingly, the Allied and Healthcare Professions Bill, 2018 was introduced in Rajya Sabha on the 31st December 2018 and the same was referred to the Department Related Parliamentary Standing Committee of the Ministry of Health and Family Welfare for its examination and Report. The Committee after detailed examination recommended certain amendments to the said Bill. Therefore, it has been decided to withdraw the pending Bill and to introduce a new Bill, namely, the National Commission for Allied and Healthcare Professions Bill, 2020, incorporating the recommendations made by the Committee.

7. The Bill, *inter alia*, provides for,—

(a) constitution of a National Commission for Allied and Healthcare Professions for regulation and maintenance of standards of education and services, assessment of institutions, maintenance of a Central Register and State Register of such professionals;

(b) constitution of Professional Councils for every recognised professional category to frame policies and standards for the governance of allied and healthcare related education and professional services and to regulate their professional conduct;

(c) constitution of a National Allied and Healthcare Advisory Council to advice Commission on the issues relating to allied and healthcare professionals;

(d) constitution of State Councils for ensuring the coordinated and integrated development of education and maintenance of standards of delivery of services;

(e) constitution of the Under-graduate Allied and Healthcare Education Board, Post-graduate Allied and Healthcare Education Board, Allied and Healthcare Professions Assessment and Rating Board and Allied and Healthcare Professions Ethics and Registration Board for regulating the standards of allied and healthcare professionals;

(f) create and maintain an up-to-date online and live Central Register and State Register of allied and healthcare professionals;

(g) ensuring development of basic standards of education, courses, curricula, facilities, assessment, examination, training, maximum fees etc.;

(h) uniform entry examination with common counselling for admission into allied and healthcare institutions;

(i) uniform exit or licensing examination for professional practice and National Teachers Eligibility Test for academicians;

(j) strategic framework for rational deployment of skilled manpower, performance management systems, task shifting and associated career development pathways;

(k) basic standards framework for machineries, materials and services;

(l) measures to ensure compliance by the State Councils;

(m) constitution of committees by engaging independent experts for technical advice related to any of the professions;

(n) penalty for contravention of provisions of the Bill and the rules and regulations made thereunder;

8. The Bill seeks to achieve the above objectives.

NEW DELHI;

DR. HARSH VARDHAN.

The 20th March, 2020.

Notes on Clauses

Clause 1. This clause provides for the short title, and commencement of the proposed legislation.

Clause 2. This clause provides for the definitions of certain expressions used in the proposed legislation.

Clause 3. This clause provides for the constitution and composition of the "National Commission for Allied and Healthcare Professions".

Clause 4. This clause provides for the terms and conditions of service of the Members, Chairperson, Vice-Chairperson and the Part-time Members.

Clause 5. This clause provides for the resignation and removal of Members of the Commission.

Clause 6. This clause provides for cessation of Membership and filling up of casual vacancy of Members of the Commission including the Chairperson and Vice-Chairperson.

Clause 7. This clause provides for the meeting of the Commission. This clause further provides that one half of the total number of members including Chairperson or Vice-Chairperson will constitute quorum and the decision of the Commission on any question to be based on majority of the votes of the members present and the presiding chair to have a second or casting vote in case of equality of votes.

Clause 8. This clause provides that no act or proceeding of the Commission shall be invalid merely by reason of any vacancy in, or any defect in the constitution of the Commission or any defect in the appointment of a person acting as a member of the Commission; or any irregularity in the procedure of the Commission not affecting the merits of the case.

Clause 9. This clause provides that the Central Government shall provide to the Commission a Secretariat consisting of a Secretary and other officers. It also empowers the Central Government to frame rules regarding salary, allowances and other conditions of services of the Secretary and other officers of the Commission. This clause further provides that the Secretariat shall also provide secretarial assistance to the Professional Council and the Advisory Council.

Clause 10. This clause provides for the constitution of the Professional Council for every recognised category, with a president and members not less than four and not exceeding twenty-four, and being registered professionals of the respective category, and president shall rotate biennially amongst the professions, where there is more than one profession under a Professional Council.

Clause 11. This clause provides the functions of the Commission.

Clause 12. This clause provides for constitution of an Advisory Council to be known as National Allied and Healthcare Advisory Council to advise the Commission on the issues related to allied and healthcare professionals, to be chaired by the Chairperson of the Commission and having representation of all the members of the Commission as *ex officio* members, Principal Secretaries dealing with medical education or nominees from each State and Union territory and Chairperson of each of the State Council, as members.

Clause 13. This clause provides for the Central Allied and Healthcare Professionals' Register to be maintained by the Commission, which shall be a public document for the purpose of the Indian Evidence Act, 1872.

Clause 14. This clause provides that every person whose name is borne on the Central Register, based on his qualification shall be entitled to provide services within the defined

scope of practice as an allied and healthcare professional and receive expenses, charges or fees in respect of such service.

Clause 15. This clause provides that only a registered allied and healthcare professional shall hold office as an allied and healthcare professional, provide service in any of the recognised categories in any State and be entitled to sign or authenticate any certificate required to be signed or authenticated by a duly qualified allied and healthcare professional.

Clause 16. This clause provides that on the basis of an application made by any person or in case of registration of a person in a State Register, the Commission may enter his or her name in the Central Register.

Clause 17. This clause provides that the Commission shall issue a certificate of registration to those whose names have been entered in the Central Register. In case of loss of the certificate, the Commission shall issue a duplicate certificate.

Clause 18. This clause provides that if additional recognised qualifications are obtained by a person whose name is enrolled in the Central Register, the additional qualifications may be recorded against his name, in both the Central and in the State Register. This clause further provides that the entries altered in the Central Register shall also be reflected in the State Register.

Clause 19. This clause provides that the Commission shall remove the name of a person from the Central Register in pursuance of any power conferred under this Bill.

Clause 20. This clause provides for establishment of an Interim Commission for a period of three years or until a regular Commission is constituted. It also provides that the Interim Commission shall discharge the functions assigned to the Commission and the Central Government shall appoint a Secretary to the Interim Commission.

Clause 21. This clause provides for the constitution of Search-cum-Selection committee for the appointment of the Chairperson, Vice-Chairperson and Secretary of the Commission.

Clause 22. This clause provides for the constitution and composition of State Councils by every State Government, to be known as 'State Allied and Healthcare Council'.

Clause 23. This clause provides for the terms and condition of service of Members of the State Council. The clause also provides for eligibility of the members of the State Council for travelling and other allowances as may be specified by the State Government.

Clause 24. This clause provides for conditions of resignation and removal of the Chairperson and Members of the State Council.

Clause 25. This clause provides for cessation of membership and filling up of casual vacancy of Members of the State Council.

Clause 26. This clause provides for the State Council shall meet at such times and places and shall observe such rules of procedure in regard to the transaction of business at its meetings (including quorum at such meetings) as may be prescribed by the State Government. This clause further provides for alternate representation for the Chairperson if he is unable to attend and the decision of the State Council on any question to be based on majority of the votes of the present members and the chair to have a second or casting vote in case of equality of votes.

Clause 27. This clause provides that no act or proceeding of the State Council shall be invalid merely by reason of any vacancy in, or any defect in the constitution of the State Council or any defect in the appointment of a person acting as a member of the State Council or any irregularity in the procedure of the State Council not affecting the merits of the case.

Clause 28. This clause provides that the State Council may appoint a Secretary and such other employees for the efficient performance of its functions under the proposed legislation.

Clause 29. This clause provides for constitution and functions of (a) Under-graduate Allied and Healthcare Education Board, (b) Post-graduate Allied and Healthcare Education Board, (c) Allied and Healthcare Professions Assessment and Rating Board, and (d) Allied and Healthcare Professions Ethics and Registration Board for regulating the allied and healthcare professionals.

Clause 30. This clause provides for the functions of the State Council.

Clause 31. This clause provides that the State Council shall constitute as many professional Advisory Boards as needed, to examine specific issues and to recommend the State Council, and undertake any other activity as may be authorised by the State Council for their respective professions.

Clause 32. This clause provides for an online and live State Allied and Healthcare Professionals' Register, which shall be a public document under the Indian Evidence Act, 1872.

Clause 33. This clause provides that on the basis of an application made by any person and on payment of the fee as prescribed by the State Government, the name of the person may be entered in the State Register.

Clause 34. This clause provides that when the Secretary of the State Council authenticates that a certificate of registration or a certificate of renewal has been lost or destroyed, State Council may issue a duplicate certificate on payment of requisite fees and in such form as may be prescribed by the State Government.

Clause 35. This clause provides for renewal of the registration of the professional in every five years on payment of fee to the State Council in manner and as per conditions prescribed by the State Government.

Clause 36. This clause provides the State Council may by order remove the name of any person from the State Register in condition of erroneous entry or case of misrepresentation or suppression of material fact, or if the person has been convicted of an offence or is guilty of any infamous conduct or has violated standards of professional conduct and etiquette and is opined to be unfit to be kept in the State Register.

Clause 37. This clause provides that at any time the State Council in case of appropriate satisfaction and payment on such fee as prescribed by the State Government, may restore the removed name of the person and same shall be uploaded on the website of the State Council and at least in one daily local newspaper in vernacular language.

Clause 38. This clause provides that any person who offers his or her services in any of the recognised categories on or before the proposed legislation shall be allowed to provisionally register within such period from the date of commencement of the proposed legislation and in such manner as specified by the regulations.

Clause 39. This clause provides that any corresponding qualification granted by institutions outside India shall be recognised and the Indian citizen receiving the qualification shall be entitled for registration, as may be specified by regulations.

Clause 40. This clause provides that the State Council will regulate and render permission in accordance with the provisions of the proposed legislation for the establishment of any allied and healthcare institution for opening of new or higher course of study or training or increasing its admission capacity in any courses of study.

Clause 41. This clause provides that the State Council shall also have power to attain information from time to time from allied and healthcare institutions regarding course of study, duration of course, assessment and examinations and other eligibility conditions for individual qualifications in any allied and healthcare course.

Clause 42. This clause provides that the State Council shall verify the standards of any allied and healthcare institution imparting education in the recognised category or

attend any examination for the purpose of recognition of the allied and healthcare qualification in manner specified by regulations.

Clause 43. This clause provides that upon receipt of the report from the State Council and in case of any condition that does not conform to the prescribed standards and norms or failure to take corrective actions to maintain the standards, the Commission shall initiate action to that effect.

Clause 44. This clause provides that the State Council may take punitive measures such as issuing warning, fines, barring or reducing intake and recommending Commission for withdrawal of recognition, if any institution fails to maintain the basic essential standards specified by the Commission.

Clause 45. This clause provides that the Central Government may give Commission grants of such sum of money as the Central Government may think fit for utilisation purposes.

Clause 46. This clause provides that a Fund to be called the National Allied and Healthcare Fund shall be constituted and the Fund shall be utilised for the expenses incurred by the Commission towards the discharge of its function and other related purposes in the manner prescribed by the Central Government.

Clause 47. This clause provides that the Commission shall maintain appropriate accounts and records as well as annual statement of accounts, in manner specified by the Central Government.

Clause 48. This clause provides that the Commission shall prepare annual report every year in the manner as prescribed and forward the same to the Central Government, which shall cause the same to be laid before each House of Parliament.

Clause 49. This clause provides that the Commission shall furnish to the Central Government information as may be required from time to time.

Clause 50. This clause provides that the State Government may give grants to the State Council such sums of money as the State Government may think fit for utilisation of the State Council.

Clause 51. This clause provides that a Fund to be called the State Allied and Healthcare Council Fund shall be constituted and the Fund shall be utilised for the expenses incurred by the State Council towards the discharge of its function and other related purposes in the manner prescribed by the State Government.

Clause 52. This clause provides that the State Council shall maintain appropriate accounts and records as well as annual statement of accounts, in manner specified by the State Government.

Clause 53. This clause provides that the State Council shall prepare annual report every year in the manner as prescribed and forward the same to the State Government, which shall cause the same to be laid before either each House or the House, of State Legislature.

Clause 54. This clause provides that all orders and decisions of the Commission and the State Councils and the instruments issues by it shall be authenticated by signature of Secretary or any other officer appointed by Chairperson in this behalf.

Clause 55. This clause provides that an allied and healthcare professional shall not discharge any duty or perform any function not authorised by this proposed legislation or specify treatment not authorised within the scope of practice of his profession.

Clause 56. This clause provides for penalty for falsely claiming be entered in the Central and State Register.

Clause 56. This clause provides for fine and imprisonment in case of misuse of titles.

Clause 58. This clause provides for fine in case of failure to surrender the Certificate of Registration.

Clause 59. This clause provides for penalty for contraventions of provisions of Act.

Clause 60. This clause provides that no court shall take cognizance of punishable offence except upon a complaint made by order of the Central Government, the State Government, the Commission or the State Council.

Clause 61. This clause provides that no civil court shall undertake any suit or proceeding in respect of any order made by the Commission or the State Council pertaining to the case of removal of a name or the refusal to enter a name in the Central Register or State Register.

Clause 62. This clause provides for protection of action taken in good faith.

Clause 63. This clause empowers the Central Government to issue directions to the Commission for the purposes of fulfilment of the objects of the proposed legislation as well as for discharging the functions.

Clause 64. This clause provides that the proposed legislation shall have overriding effect on any other existing law or any instrument for any of the covered professions as per the Schedule.

Clause 65. This clause confers the power upon the Central Government to make rules in respect of matter specified in the said clause.

Clause 66. This clause confers the power upon the Commission to make regulations.

Clause 67. This clause provides that every rule made by the Central Government and the regulations made by the Commission shall be laid before each House of Parliament for a period of thirty days, in which case there may be recommendation for modification in the rule or regulations or both Houses may agree with the annulment of the rule or regulations, which shall be complied to.

Clause 68. This clause confers the power upon the State Government to make rules in respect of matter specified in the said clause.

Clause 69. This clause empowers the Central Government to remove any difficulty which may arise in giving effect to the provisions of the proposed legislation and any order in this regards shall be made within first three years after the commencement of the proposed and may be laid appropriately before each House of Parliament.

Clause 70. This clause empowers the Central Government by notification to add to or amend Schedule, after due consultation with the Commission. The clause also provides that notification of such amendment or addition shall be laid in draft before each House of Parliament for total of thirty days in which case there may be recommendation for amendments or both the Houses may disagree with the inclusion or change, which shall be complied to.

FINANCIAL MEMORANDUM

Clause 3 of the Bill provides for constitution of a National Commission for Allied and Healthcare Professions.

Clause 10 of the Bill provides for constitution of Professional Councils.

Clause 13 of the Bill provides for the maintenance of a Central Allied and Healthcare Professionals' online and live Register.

Clause 22 of the Bill provides for constitution of a State Allied and Healthcare Council in every State.

Clause 29 of the Bill provides for constitution of Autonomous Boards of the State Council.

Clause 31 of the Bill provides for constitution of professional Advisory Boards of the State Council.

Clause 32 of the Bill provides for the maintenance of a State Allied and Healthcare Professionals Register.

Clause 45 of the Bill provides for Grants by Central Government to the Commission for being utilised for the purposes of the Bill.

Clause 46 of the Bill provides for constitution of the National Allied and Healthcare Fund of the Commission.

Clause 51 of the Bill provides for constitution of the State Allied and Healthcare Council Fund.

The Department of Expenditure has approved an outlay of ninety-five crore rupees to meet out expenditure on the aforesaid accounts. The Bill does not envisage any other expenditure of recurring or non-recurring nature.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 65 empowers the Central Government to make rules for the purpose of carrying out the provisions of the proposed legislation. Sub-clause (2) specifies the matters in respect of which such rules may be made. These matters, *inter alia*, include- (a) qualifications and experience of the Part-time Members under sub-item (i) of item (d) of sub-clause (3) of clause 3; (b) the manner of selection of the Part-time member of the Commission under sub-item (ii) of item (d) of sub-clause (3) of clause 3; (c) the qualification, experience and manner of the selection of the Part-time Member of the Commission under sub-item (iii) of item (d) of sub-clause (3) of clause 3; (d) the salaries, allowances and other conditions of service of the Chairperson and Vice-Chairperson of the Commission under sub-clause (2) of clause 4; (e) the travelling and other allowances to the Part-time Members of the Commission under sub-clause (3) of clause 4; (f) the rules of procedure with respect to the transaction of business at meetings of the Commission under sub-clause (1) of clause 7; (g) the salaries, allowances and other conditions of service of the Secretary and other officers of the Commission under sub-clause (2) of clause 9; (h) the qualifications and experience and members of the Professional Council under sub-clause (1) of clause 10; (i) the form of application and the manner of entering the name of person in the Central Register under clause 16; (j) the form, manner and fee of application for certificate of registration under sub-clause (1) of clause 17; (k) the form of certificate of registration under sub-clause (2) of clause 17; (l) the fees for, and form of, duplicate certificate under sub-clause (3) of clause 17; (m) the form, manner and fees of application for additional entry in the Central Register under sub-clause (1) of clause 18; (n) the qualifications, experiences and manner of appointment of members of Interim Commission under item (k) of sub-clause (2) of clause 20; (o) the form, manner, particulars and fees of scheme under item (b) of sub-clause (2) of clause 40; (p) the manner of sums of money received by the Commission under item (c) of sub-clause (1) of clause 46; (q) the manner of application of fund for expenses incurred in discharging of function of the Commission under sub-clause (2) of clause 46; (r) the form and time period for preparing annual report of Commission under clause 48; and (s) any other matter which is required to be, or may be, specified by rules or in respect for which provision is to be made by rules.

2. Clause 66 empowers the Commission to make regulations after public consultation and with the previous approval of the Central Government to carry out the purposes of the proposed legislation. Sub-clause (2) of clause 66 specifies the matter in respect of which such regulations may be made. These matters, *inter alia*, include- (a) the manner of providing basic standards of education, courses, curricula, physical and instructional facilities, staff pattern, staff qualifications, quality instructions, assessment, examination, training, research, continuing professional education, maximum tuition fee payable in respect of various recognised categories, proportionate distribution of seats and promote innovations in recognised categories under item (e) of clause 11; (b) other particulars for allied and healthcare qualifications under item (f) of sub-clause (1) of clause 11; (c) the manner of providing uniform entry examination with common counselling for admission under item (g) of sub-clause (1) of clause 11; (d) the manner of providing exit or licensing examination for allied and healthcare professionals under item (h) of sub-clause (1) of clause 11; (e) the manner of taking measures under item (k) of sub-clause (1) of clause 11; (f) the manner of containing information including the name of persons and qualifications relating to any of the respective recognised categories in the Central Register under sub-clause (1) of clause 13; (g) the particulars of allied and healthcare professionals to be maintained in the Central Register under sub-clause (1) of clause 13; (h) the manner of adopting standardised format for populating and maintaining the Central Register under sub-clause (2) of clause 13; (i) the manner of removal of name of person from Central Register under clause 19; (j) the manner of selection of number of members from each recognised category to the Autonomous Board

under sub-clause (2) of clause 29; (k) other functions of the Under-graduate Allied and Healthcare Education or Post-graduate Allied and Healthcare Education or Allied and Healthcare Profession Assessment and Rating or Allied and Healthcare Professions Ethics and Registration under sub-clause (6) of clause 29; (l) the manner of containing information including the name of persons and qualifications relating to any of the respective recognised categories in the State Register under sub-clause (1) of clause 32; (m) the manner of containing details of academic qualification diploma or degree or both and institutions, training, skill and competencies of allied and healthcare professionals related to their profession in the State Register under sub-clause (2) of clause 32; (n) the period of years that a person removed from State Register shall be ineligible for registration under sub-clause (2) of clause 36; (o) the period and manner of registration of person who offers services in any of the recognised categories on or before the commencement of this Act under clause 38; (p) the recognition of corresponding allied and healthcare qualifications granted outside India under sub-clause (1) of clause 39; (q) the manner of entitlement of registration of corresponding qualifications granted by institutions outside India under sub-clause (2) of clause 39; (r) the basic standards of education for seeking to open a new or higher course of study or training under item (a) of sub-clause (5) of clause 40; (s) any other factors under item (g) of sub-clause (5) of clause 40; (t) the manner of furnishing information by the University or college or institution under sub-clause (2) of clause 41; (u) the manner of verification of standards of education in allied and healthcare institutions by the State Council under sub-clause (1) of clause 42; and (v) any matter for which provision may be made by regulations.

3. Clause 68 empowers the State Government to make rules for the purpose of carrying out the provisions of the proposed legislation. Sub-clause (2) of clause 68 specifies the matters in respect of which such rules may be made. These matters, *inter alia*, include- (a) the qualifications and experience of the Member of the State Council under item (e) of sub-clause (3) of clause 22; (b) the qualifications and experience of the Member of the State Council under item (f) of sub-clause (3) of clause 22; (c) the travelling and other allowances for the Member of the State Council under sub-clause (2) of clause 23 (d) the time, place and manner in respect to transaction of business at meetings including quorum of State Council under sub-clause (1) of clause 26; (e) the salaries, allowances and other conditions of services of the Secretary, other officers and employees of the State Council under sub-clause (2) of clause 28; (f) the fee for registration in the State Register under sub-clause (1) of clause 33; (g) the form of certificate of registration under sub-clause (3) of clause 33; (h) the fee and form of duplicate certificate under clause 34; (i) the fee and the manner of payment of such fee under sub-clause (1) of clause 35; (j) the fee for restoration of name in the State Register under proviso to sub-clause (2) of clause 35; (k) the fee for restoration of name in the State Register under clause 37; (l) the manner of application of fund for expenses incurred in discharge of the functions of State Council under sub-clause (3) of clause 51; (m) the form and time period for preparing annual report under clause 53; and (n) any other matter which is required to be, or may be, specified by rules or in respect for which provision is to be made by rules.

4. Sub clause (1) of Clause 70 provides for the Central Government to amend the Schedule in consultation with the Commission.

5. Matters in respect of which rules, regulations and notifications may be made under the aforesaid provisions are the matter of procedure and administrative details and it is not practical to provide for them in the Bill. Delegation of legislative powers, is therefore, of a normal character.

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to provide for regulation and maintenance of standards of education and services by allied and healthcare professionals, assessment of institutions, maintenance of a Central Register and State Register and creation of a system to improve access, research and development and adoption of latest scientific advancement and for matters connected therewith or incidental thereto.

(Dr. Harsh Vardhan, Minister of Health and Family Welfare, Minister of Science and Technology, and Minister of Earth Sciences)